

## Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 SS-15 HEW-08 DODE-00 AID-20 L-03 DRC-01

CU-04 /140 W

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P 051538Z SEP 73

FM AMEMBASSY CARACAS

TO SECSTATE WASHDC PRIORITY 1112

LIMITED OFFICIAL USE SECTION 1 OF 3 CARACAS 7681

FOR FORRESTER, ARA/NC; ROBERTSON, S/NM; WAMPLER, A/AID

### SUMMARY

EMBASSY PROPOSES APPROXIMATELY SAME LEVEL OF FUNDING FOR NARCOTICS CONTROL ACTIVITIES IN FY 74 AND 75 AS THAT PROPOSED IN CARACAS 1222, EXCEPT FOR MINOR MODIFICATIONS EXPLAINED HEREIN.

### 1. TABLE I SUMMARY (ALL FIGURES IN THOUSANDS OF DOLLARS)

"A"	"B"	"B-1"	"C"	"C-1"
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### REQUESTED IN PREVIOUS NCAP

AID - PUBLIC SAFETY ASSIST-	AID/W	50	81	1,000
ANCE (AID/OPS) (NON-	TO			
PROJECTIZED)	PROVIDE			

### CULTURAL RELATIONS

(STATE) - EXCHANGES	0	1	1	5	5	1
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USIA - MEDIA PROGRAMMING	2	50	4	60
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DEA - 3 AGENTS      DEA/W TO   300   159   500  
 PROVIDE

## (CONTINUATION OF TABLE I SUMMARY)

"A"      "D"   "D-1"   "E"   "E-1"

AID - PUBLIC SAFETY ASSIST-  
 ANCE (AID/OPS)      115   2,000   201   3,000

CULTURAL RELATIONS  
 (STATE - EXCHANGES      5      1   15      3

USIA - MEDIA PROGRAMMING      4      60   12   180

DEA - 3 AGENTS      159      600   477   1,800

## (CONCLUSION OF TABLE I SUMMARY)

"A"      "F"   "F-1"

AID - PUBLIC SAFETY ASSIST-  
 ANCE (AID/OPS)      ( )   6,050

CULTURAL RELATIONS  
 (STATE ) - EXCHANGES      25      6

"A"      "F"   "F-1"

USIA - MEDIA PROGRAMMING      22      350

DEA - 3 AGENTS      ( )   3,200

2. TABLE II, PART B - PUBLIC SAFETY ASSISTANCE (AID/OPS)  
 (DOLLAR FIGURES IN THOUSANDS)

## PART B - (1) PERSONNEL

"A"      "B"   "C"   "D"   "E"   "F"   "G"   "H"   "I"   "J"

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1 OPS ADVISOR 12MM AID/ 12MM 35 12MM 35 36MM 105 ( )  
 (OPS)# (SEE      W TO  
 PARA 5)      PRO-  
             VIDE

## PART B - (2) TRAINING

"A"      "B"   "C"   "D"   "E"   "F"   "G"   "H"   "I"   "J"

IN U.S. - AID/W TO PROVIDE 22MM 6 14 15MM 4 10  
 NARCOTICS  
 EXECUTIVE  
 OBSERVATION &  
 ORIENTATION (IPA)

NARCOTICS LAW O O O 17MM 3 5 17MM 3 5

"A"  
 BORDER AND O O O 13MM 3 6 28MM 6 21  
 CUSTOMS CONTROL  
 (IPA)

NARCOTICS LAW O O O 1MM 2 3 1MM 2 3  
 ENFORCEMENT (DEA)

SUB-TOTAL ( ) ( ) ( ) 53MM 14 28 61MM 15 39

IN-COUNTRY - DEA/W TO PROVIDE O O O O O O  
 INVESTIGATION &  
 CUSTOMS  
 INSPECTION (DEA)

BORDER/CUSTOMS " " " 15MM 30 10 15MM 30 10  
 INSPECTION  
 NARCOTICS  
 INVESTIGATION  
 TECHNIQUES (DEA)

NARCOTICS " " " O O O 25MM 50 14  
 ENFORCEMENT (DEA)

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REGIONAL " " " O O O 6MM 150 9  
 INSTRUCTORS  
 NARCOTICS  
 TRAINING (OPS)

SUB-TOTAL ( ) ( ) ( ) 15MM 30 10 46MM 230 33

GRAND TOTAL ( ) ( ) ( ) 68MM 44 38 107MM 245 72

(CONCLUSION OF TABLE II, PART B - (2) TRAINING

"A" "K" "L" "M" "N"

IN U.S. - NARCOTICS 15MM 4 10 ( )  
 MANAGEMENT/

SUPPORT (IPA)

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ACTION ARA-20

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 SS-15 HEW-08 DODE-00 AID-20 L-03 DRC-01

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FM AMEMBASSY CARACAS

TO SECSTATE WASHDC PRIORITY 1113

LIMITED OFFICIAL USE SECTION 2 OF 3 CARACAS 7681

NARCOTICS O O O ( )

EXECUTIVE

OBSERVATION &

ORIENTATION (IPA)

NARCOTICS LAW O O O 10

ENFORCEMENT (IPA)

BORDER AND 28MM 6 21 48

CUSTOMS

CONTROL (IPA)

NARCOTICS LAW O O O 6

ENFORCEMENT (DEA)

SUB-TOTAL 45MM 10 31 ( )

IN-COUNTRY -NAR- O O O ( )

COTICS INVESTI-

GATIONS & CUSTOMS

INSPECTION (DEA)

BOJ  
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ER/CUSTOMS 45MM 90 30 ()  
INSPECTION  
NARCOTICS  
INVESTIGATION  
TECHNIQUES (DEA)

NARCOTICS O O O ()  
ENFORCEMENT (DEA)

REGIONAL 18MM 450 27 ()  
INSTRUCTORS  
NARCOTICS  
TRAINING (OPS)

SUB-TOTAL 63MM 540 57 ()

GRAND TOTAL 106MM 550 88 ()

PART B - (3) MATERIALS AND EQUIPMENT

"A" "B" "C" "D" "E" "F" "G" "H" "I" "J"

TRAINING N/A AID/N/A 8 N/A 8 N/A 8 ()  
MATERIALS (FILMS) W TO  
AND PRINED PROVIDE  
MATTER)

3. TABLE III - NOT APPLICABLE, SINCE NO STATE OR USIA  
PERSONNEL SPEND MORE THAN 50 PERCENT OF THEIR TIME ON  
NARCOTICS MATTERS.

4. AS PER PARA 3(C) OF STATE 160296, EMBASSY DOES NOT  
BELIEVE AID/OPS ACTIVITY CAN BE "PROJECTIZED", SINCE THIS  
GENERAL NARCOTICS ADVISORY AND TRAINING EFFORT CANNOT  
REASONABLY BE BROKEN DOWN INTO SEPARATE COMPONENTS FOR  
EACH OF GOVERNMENT ENTITIES SERVED. THEREFORE FOLLOWING  
NARRATIVE DESCRIBES AID/OPS ACTIVITY AS WHOLE:

TABLE II, PART A - PUBLIC SAFETY ASSISTANCE (AID/OPS)  
(NON-PROJECTIZED)

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(1) TARGET AND COURSE OF ACTION

PUBLIC SAFETY WILL PROVIDE TECHNICAL ASSISTANCE AND TRAINING TO THE TOTAL VENEZUELAN ENFORCEMENT COMMUNITY, WHICH INCLUDES THE CUSTOMS SERVICE, THE NATIONAL GUARD, THE TECHNICAL JUDICIAL POLICE AND THE UNIFORMED POLICE FORCES, IN ORDER TO ESTABLISH EFFECTIVE NARCOTICS ENFORCEMENT CAPABILITY BOTH NATIONALLY AND INTERNATIONALLY. THE EFFORTS OF IN-COUNTRY ADVISORS WILL BE CONCENTRATED ON THE TRAINING OF THESE AGENCIES IN ORDER TO DEVELOP THEIR ENFORCEMENT AND BORDER CONTROL CAPABILITIES. THE CONCEPT OF INTERNATIONAL COOPERATION IN ENFORCEMENT AND A COMPLETE AWARENESS WITH REGARD TO THE INTERNATIONAL NARCOTICS THREAT AND THE MEANS TO COMBAT IT WILL BE EMPHASIZED.

(2) PROGRESS TO DATE

PUBLIC SAFETY ADVISORY EFFORTS HAVE BEEN CONCENTRATED INITIALLY ON THE LEADERSHIP OF VENEZUELAN ENFORCEMENT AGENCIES IN BRINGING TO THEIR ATTENTION THE MAGNITUDE OF THE NARCOTICS PROBLEM ON THE LOCAL AS WELL AS THE INTERNATIONAL LEVEL. AS A RESULT, THE FIRST STEPS TAKEN WERE IN THE AREA OF BASIC TRAINING PROGRAMS, WHICH WERE DEVELOPED IN COOPERATION WITH THESE AGENCIES, AND THE DISSEMINATION OF BASIC MATERIALS TO SUPPORT THE IMPLEMENTATION OF THESE PROGRAMS. IN ADDITION, MANAGEMENT LEVEL SUPERVISORY/INSTRUCTOR COURSES WERE PRESENTED BOTH IN-COUNTRY AND AT THE INTERNATIONAL POLICE ACADEMY TO SELECTED RANKING OFFICERS WHO WOULD SERVE AS A CADRE FOR BASIC NARCOTICS INSTRUCTION.

(3) OTHER DONORS

SO FAR THERE HAVE BEEN NO OTHER DONORS, THOUGH IN THE COMING YEARS IT IS POSSIBLE THAT VENEZUELA MAY APPLY FOR AND RECEIVE A SMALL AMOUNT OF ASSISTANCE FROM THE UNITED NATIONS DEVELOPMENT PROGRAM.

(4) FY 74 PROGRAM

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CONTINUING EMPHASIS WILL BE PLACED ON THE BASIC NARCOTICS TRAINING CONCEPT UNTIL ALL LEVELS OF THE VARIOUS ENFORCEMENT AGENCIES HAVE BEEN REACHED. ADVISORY/TECHNICAL ASSISTANCE WILL CONCENTRATE ON THE MANAGEMENT CONCEPTS OF LAW ENFORCEMENT AS IT APPLIES TO THE NARCOTICS PROBLEM IN DEVELOPING THE NECESSARY EXPERTISE IN COMBATING THE LOCAL AS WELL AS INTERNATIONAL PROBLEM. UTILIZATION OF

MANAGEMENT TRAINED PERSONNEL WITHIN THESE AGENCIES WILL  
SERVE AS THE KEY TO THE DEVELOPMENT OF THE EXPERTISE  
NECESSARY TO EFFECT GOOD NARCOTICS ENFORCEMENT.

(A) U.S. PERSONNEL: 1 AID PUBLIC SAFETY ADVISOR  
TO WORK WITH VENEZUELAN LAW ENFORCEMENT  
AGENCIES - \$35,000.

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ACTION ARA-20

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SCI-06 OMB-01 SS-15 HEW-08 DODE-00 AID-20 L-03 DRC-01

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FM AMEMBASSY CARACAS

TO SECSTATE WASHDC PRIORITY 1114

LIMITED OFFICIAL USE FINAL SECTION OF 3 CARACAS 7681

(B) PARTICIPANTS AND IN-COUNTRY TRAINING: 14  
PARTICIPANTS TO RECEIVE U.S. TRAINING (28,000);  
30 LOCAL PARTICIPANTS TO RECEIVE IN-COUNTRY  
TRAINING (10,000) \$38,000.

(C) MATERIALS AND EQUIPMENT: FILMS AND PRINTED  
MATTER, TO BE USED IN CONJUNCTION WITH IN-  
COUNTRY TRAINING AND ADVISORY ACTIVITIES -  
&8,000.

(D) OTHER COSTS: NONE.  
TOTAL: \$81,000

(5) FY 75 PROGRAM

EFFORTS WILL BE CONCENTRATED ON ENSURING THE CONTINUANCE

OF THE BASIC TRAINING PROGRAMS IN ALL VENEZUELAN AGENCIES HAVING NARCOTICS ENFORCEMENT RESPONSIBILITIES. LIMITED TECHNICAL ADVISORY ASSISTANCE, OUT OF THE AREA OF TRAINING, WILL BE CONCENTRATED IN BORDER CONTROL AND CUSTOMS EFFORTS WHICH CAN DEVELOP INTERNATIONAL INTERDICTION CAPABILITIES. UTILIZATION OF MANAGEMENT-TRAINED PERSONNEL WITHIN THESE AGENCIES WILL SERVE AS THE KEY TO THE DEVELOPMENT OF THE LIMITED OFFICIAL USE

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EXPERTISE NECESSARY TO EFFECT GOOD NARCOTICS ENFORCEMENT.

(E) U.S. PERSONNEL: 1 AID PUBLIC SAFETY ADVISOR TO WORK WITH VENEZUELAN LAW ENFORCEMENT AGENCIES - \$35,000# (SEE PARA 5.

(B) PARTICIPANTS AND IN-COUNTRY TRAINING: 15 PARTICIPANTS TO RECEIVE U.S. TRAINING (\$39,000); 230 LOCAL PARTICIPANTS TO RECEIVE IN-COUNTRY TRAINING (\$33,000) - \$72,000.

(C) MATERIALS AND EQUIPMENT: FILMS AND PRINTED MATTER, TO BE USED IN CONJUNCTION WITH IN-COUNTRY TRAINING AND ADVISORY ACTIVITIES - \$8,000.

(D) OTHER COSTS: NONE.  
TOTAL: \$115,000.

5. RE PARA 2, TABLE II, PART B - (1) AND PARA 4, SECTION (5) (A) ABOVE, PROPOSAL TO CONTINUE WITH ONE PUBLIC SAFETY NARCOTICS ADVISOR IS PREDICATED ON POSSIBILITY THAT ALL OR PART OF REGULAR (NON-NARCOTICS) AID PUBLIC SAFETY PROGRAM WILL CONTINUE BEYOND FY 74, FUNDED BY GOVERNMENT OF VENEZUELA ON COST-REIMBURSABLE BASIS(SEE IG/ARA DECISION MEMORANDUM NO. 16, ISSUED FOLLOWING IG/ARA MEETING ON VENEZUELA CASP ON JULY 12, 1973). IF REGUALR PUBLIC SAFETY PROGRAM IS NOT CONTINUED, ADEQUACY OF A SINGLE NARCOTICS ADVISOR IN CARRYING OUT OBJECTIVES OF NARCOTICS CONTROL ACTION PLAN WITHOUT HERETOFORE PROVIDED DIRECTION, ASSISTANCE, AND ADMINISTRATIVE SUPPORT OF REGULAR PUBLIC SAFETY PROGRAM WILL BE EXAMINED, TO DETERMINE WHETHER ADDITIONAL ADVISORY ASSISTANCE IS REQUIRED.

6. FY 74 PROGRAM PROPOSED ABOVE IS ESSENTIALLY SAME AS THAT PROPOSED IN CARACAS 1222. DIFFERENCES BETWEEN ABOVE PROGRAM AND THAT CONTAINED IN CARACAS 1222 EXPLAINED AS FOLLOWS: (A) AID/OPS: INCREASE FROM \$67,000 TO \$81,000 ACCOUNTED FOR BY: \$5,000 DECREASE IN ESTIMATED U.S. PERSONNEL COSTS; \$2,000 DECREASE IN ESTIMATED



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COSTS FOR IPA NARCOTICS LAW ENFORCEMENT COURSE COSTS;  
\$8,000 FOR TRAINING MATERIALS NOT PROVIDED FOR IN  
CARACAS 1222; AND SHIFT OF \$13,000 IN U.S. AND IN-  
COUNTRY TRAINING FUNDS FROM FUNDING BY BNDD AND CUSTOMS  
(AS SHOWN IN CARACAS 1222) TO AID FUNDING. (B) CULTURAL  
RELATIONS (STATE): DECREASE FROM \$10,000 TO \$5,000,  
DUE TO SUBSTANTIAL REDUCTION IN OVERALL CU COUNTRY  
ALLOTMENT; DECREASE WAS ACCEPTED BY COUNTRY TEAM  
DURING FY 75-75 CASP PROCESS. (C) USIA: SAME IN BOTH  
SUBMISSIONS. (D) BNDD AND CUSTOMS (NOW DEA): DECREASE  
FROM \$172,000 TO \$159,000 BECAUSE OF SHIFT IN ABOVE-  
MENTIONED TRAINING FUNDS TO AID FUNDING.

7. PROPOSALS FOR FY 75 BASICALLY CONSTITUTE CONTINUATION  
OF FY 74 PROGRAMS, WITH INCREASE IN TRAINING FUNDS AS  
PROVIDED FOR IN CARACAS 1222. PROJECTIONS FOR SUBSEQUENT  
FISCAL YEARS BASED ON THEORETICAL ASSUMPTION OF  
TERMINATION OF PROGRAMS AT CLOSE OF  
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## Message Attributes

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**Copy:** SINGLE  
**Draft Date:** 05 SEP 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Previous Handling Restrictions:** n/a  
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30 JUN 2005

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**Subject:** n/a  
**TAGS:** SNAR  
**To:** STATE  
**Type:** TE  
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